

Message Text

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PAGE 01 STATE 064907

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R 101556Z APR 75

FM SECSTATE WASHDC

TO AMEMBASSY ABU DHABI

AMEMBASSY DOHA

AMEMBASSY MANAMA

AMEMBASSY MUSCAT

UNCLAS STATE 064907

E.O. 11652: N/A

TAGS: EAID, UNDP

SUBJECT: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS

REF: KUWAIT 1511

FOLLOWING SENT ALL AFRICAN DIPLOMATIC POSTS ALL AMERICAN
REPUBLIC DIPLOMATIC POSTS AMMAN ANKARA ATHENS BANGKOK BEIRUT
BELGRADE BELIZE BUCHAREST BUDAPEST CAIRO COLOMBO CURACAO
DACCA ISLAMABAD JAKARTA JIDDA KABUL KATHMANDU KUALA LUMPUR
KUWAIT MANILA NEW DELHI NICOSIA PARAMARIBO PRAGUE RANGOON
SAIGON SEOUL SINGAPORE SOFIA SUVA TEHRAN TEL AVIV VALLETTA
VIENTIANE WARSAW INFO ABU DHABI BAGHDAD CANBERRA GENEVA
LONDON MADRID MANAMA MONTREAL NOUAKCHOTT PARIS PHNOM PENH
REYKJAVIK RIO DE JANEIRO SANAA ROME USUN NEW YORK VIENNA
NASSAU PRETORIA FROM SECSTATE WASHDC 21 MAR 75 REPEATED
FOR ACTION:

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PAGE 02 STATE 064907

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SUBJECT: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS

REFS: (A) STATE 42239, 3/1/74; (B) STATE'S A-6657, 8/11/74

LONDON FOR IMCO, MONTREAL FOR ICAO, PARIS FOR UNESCO,
ROME FOR FODAG, VIENNA FOR IAEA AND UNIDO

1. SUMMARY: INFORMATION CONTAINED IN CERP 0008 REPORTS IS URGENTLY REQUIRED FOR DEPARTMENT'S PREPARATION FOR MAY CONGRESSIONAL HEARINGS AND JUNE SESSION OF UNDP GOVERNING COUNCIL. IN 1975 REPORT, WHICH SHOULD REACH DEPARTMENT NO LATER THAN APRIL 18, POSTS ARE REQUESTED TO CONCENTRATE ON ITEMS LISTED IN THIS INSTRUCTION. WITH EXCEPTION OF PARAS C & H, THIS INSTRUCTION GENERALLY FOLLOWS LINES OF 1974 REPORT. END SUMMARY.

2. TIMELY RESPONSE TO CERP 0008 IS REQUIRED SO THAT MATERIAL CONTAINED THEREIN MAY BE UTILIZED IN PREPARATION FOR MAY CONGRESSIONAL HEARINGS AND JUNE SESSION OF UNDP GOVERNING COUNCIL. THIS SESSION WILL BE AT MINISTERIAL LEVEL FOR FIRST TIME FOR PURPOSE OF IN-DEPTH ANALYSIS OF CURRENT EFFECTIVENESS OF UNDP AND NEW DIRECTIONS FOR 1977-81. FOR THIS REASON 1975 CERP REPORTS DOUBLY IMPORTANT. TELEGRAPHIC REPORTS ARE ENCOURAGED IF NECESSARY TO ASSURE THAT 1975 REPORTS WILL REACH DEPARTMENT NO LATER THAN APRIL 18.

3. INFORMATION PROVIDED IN CERP 0008 IS OF PRIMARY IMPORTANCE TO THE DEPARTMENT IN ITS EFFORTS TO MONITOR THE PROGRESS OF UN ASSISTANCE PROGRAMS. SUCH MONITORING IS ESSENTIAL IF THE DEPARTMENT IS TO ENSURE THAT US CONTRIBUTIONS TO THESE PROGRAMS ARE EFFECTIVELY UTILIZED AND TO JUSTIFY FUTURE CONTRIBUTIONS TO THE CONGRESS. WHILE THIS EVALUATION IS INTENDED TO COVER ALL ASSISTANCE PROGRAMS OF THE UN SYSTEM, IT IS OF PARTICULAR IMPORTANCE WITH REGARD TO THE VOLUNTARY PROGRAMS, TO WHICH THE UNITED STATES CONTRIBUTED 156 MILLION DOLS IN FY 1974. CHIEF AMONG THESE
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PAGE 03 STATE 064907

PROGRAMS IS THE UNITED NATIONS DEVELOPMENT PROGRAM (UNDP).

4. CERP 0008 REPORTS ARE ALSO OF CONSIDERABLE VALUE AS BACKGROUND MATERIAL FOR PREPARATION OF USG POSITIONS IN THE GOVERNING BODIES OF THE ORGANIZATIONS CONCERNED, AND FOR FREQUENT MEETINGS WITH UN OFFICIALS, INCLUDING UNDP RESIDENT REPRESENTATIVES PRIMARILY DURING THEIR WASHINGTON VISITS. THEY ALSO PROVIDE

AID WITH USEFUL DATA FOR THE PLANNING AND COORDINATION OF US BILATERAL ASSISTANCE PROGRAMS.

5. ACTION POSTS ARE ASKED TO CONCENTRATE IN THE PREPARATION OF THEIR 1975 REPORTS ON THE NINE TOPICS LISTED BELOW. WITH EXCEPTION PARAS C AND H, PRESENT INSTRUCTION GENERALLY FOLLOWS LINES OF 1974 REQUEST (REF A). POSTS WHICH MAY HAVE ALREADY PREPARED THEIR REPORTS UNDER 1974 INSTRUCTION ARE REQUESTED TO PROVIDE SUPPLEMENTARY INFORMATION COVERING THESE TWO ADDITIONAL POINTS. POSTS ARE ALSO ENCOURAGED TO INCLUDE IN CERP 0008 RESPONSES INFORMATION ON ANY OTHER TOPICS WHICH THEY BELIEVE TO BE OF PARTICULAR IMPORTANCE.

(A) ROLE OF UNDP IN UN DEVELOPMENT SYSTEM - TO WHAT EXTENT IS THE UNDP RESIDENT REPRESENTATIVE THE EFFECTIVE LEADER OF ALL UNDP ACTIVITIES AND COORDINATOR OF ALL OTHER UN SYSTEM TECHNICAL ASSISTANCE. INCLUDE COMMENTS ON THE RESIDENT REPRESENTATIVE'S RELATIONSHIPS WITH THE HOST GOVERNMENT AS WELL AS WITH THE VARIOUS UN AGENCIES, BOTH AT FIELD AND HEADQUARTERS LEVELS. ARE UNDP AND IBRD UNDERTAKINGS COORDINATED AND COMPLIMENTARY? IS UNICEF PARTICIPATING IN UNDP COUNTRY PROGRAMMING EXERCISE?

(B) COORDINATION OF ALL EXTERNAL TECHNICAL ASSISTANCE - DESCRIBE MECHANISMS AND PROCEDURES FOR COORDINATION OF ALL TECHNICAL ASSISTANCE, BOTH MULTILATERAL AND BILATERAL, WITH PARTICULAR ATTENTION TO THE ROLE OF THE UNDP RESIDENT REPRESENTATIVE AND THE ATTITUDE OF THE HOST GOVERNMENT.

UNCLASSIFIED
UNCLASSIFIED

PAGE 04 STATE 064907

(C) ROLE OF RES REP VIS-A-VIS OTHER UN SYSTEM ACTIVITIES. TO WHAT EXTENT DOES RES REP REPRESENT OTHER BODIES AND COORDINATE UN ACTIVITIES OUTSIDE THE USUAL REALM OF TECHNICAL ASSISTANCE, INCLUDING SUCH "AD HOC" ACTIVITIES AS DISASTER RELIEF, REFUGEES, ETC. WHAT POLICY OR ORGANIZATIONAL CHANGES WOULD PERMIT HIM TO PERFORM MORE EFFECTIVELY IN THESE AREAS?

(D) COUNTRY PROGRAM REVIEWS - UNDP COUNTRY PROGRAMS HAVE NOW BEEN APPROVED FOR MORE THAN 100 COUNTRIES AND A NUMBER OF TERRITORIES. DESCRIBE ACTION TAKEN OR PLANNED WITH RESPECT TO THE ANNUAL REVIEW OF THESE PROGRAMS, INCLUDING WHERE APPLICABLE, THE EFFECTIVENESS OF THE REVIEW AND PROGRAM DEFICIENCIES REMEDIED AS A RESULT. INCLUDE ALSO THE DEGREE AND EFFECTIVENESS OF PARTICIPATION IN THE REVIEW BY THE UNDP RESIDENT REPRESENTATIVE, HOST GOVERNMENT OFFICIALS, EXECUTING

AGENCY PERSONNEL, AND REPRESENTATIVES OF OTHER
MULTILATERAL AND BILATERAL DONORS.

(E) APPRAISAL OF PROPOSED PROJECTS - PLEASE SUMMARIZE
ACTIONS TAKEN IN RESPONSE TO A-1149, JANUARY 11, 1974,
AND AIDTO CIRCULAR A-676, JUNE 14, 1973, WHICH
INSTRUCTED POSTS TO MAINTAIN LIAISON WITH UNDP
RESIDENT REPRESENTATIVES AND TO REVIEW AND PROVIDE
SPECIFIC COMMENTS ON PROJECTS PROPOSED FOR UNDP
FUNDING.

(F) PROJECT IMPLEMENTATION - PLEASE COMMENT ON THE
EFFECTIVENESS OF ONGOING PROJECTS. PLEASE GIVE EXAMPLES
OF PARTICULARLY SUCCESSFUL OR PARTICULARLY WEAK
PROJECTS. WHAT STEPS HAVE BEEN TAKEN BY THE UNDP,
THE EXECUTING AGENCIES OR THE HOST GOVERNMENT TO
STRENGTHEN OR ELIMINATE WEAK PROJECTS? ALSO PLEASE
COMMENT ON TIMELINESS OF PROJECT EXECUTION AND
FACTORS AFFECTING DELAYS INCLUDING SUFFICIENCY OF
HOST COUNTRY COUNTERPART CONTRIBUTIONS AND
PERSONNEL, EXPERT RECRUITMENT, ETC. TO WHAT EXTENT DO
FACTORS SUCH AS HOUSING AND ALLOWANCES AFFECT THE
RATE OF PROJECT IMPLEMENTATION.

UNCLASSIFIED

UNCLASSIFIED

PAGE 05 STATE 064907

(G) PROJECT EVALUATION - THE UNDP HAS INTRO-
DUCED A TRIPARTITE REVIEW SYSTEM WHICH PROVIDES
FOR ANNUAL REVIEW OF ALL LARGE SCALE PROJECTS WITH
PARTICIPATION BY THE UNDP RESIDENT REPRESENTATIVE,
THE HOST GOVERNMENT AND THE EXECUTING AGENCY CONCERNED.
PLEASE COMMENT ON THE EXTENT TO WHICH THIS PROCEDURE
HAS BEEN IMPLEMENTED AND ITS EFFECTIVENESS. INFOR-
MATION IS ALSO DESIRED, IF AVAILABLE, ON THE CONTENT,
QUALITY AND IMPLICATIONS OF THE RESIDENT REPRESENTATIVE'S
ANNUAL REPORT AND ANY OTHER EVALUATION OF PROGRAM
IMPLEMENTATION UNDERTAKEN LOCALLY.

(H) WOMEN IN DEVELOPMENT - THE UNDP AND THE EXECUTING
AGENCIES, PURSUANT TO DECISIONS TAKEN BY THEIR OWN
GOVERNING BODIES AS WELL AS RELEVANT ECOSOC AND
GENERAL ASSEMBLY RESOLUTIONS ON THE SUBJECT, ARE
FOCUSING INCREASINGLY ON THE INTEGRATION OF WOMEN AS
EQUAL PARTNERS WITH MEN IN THE TOTAL DEVELOPMENT
EFFORT. PLEASE COMMENT ON EXTENT TO WHICH PROJECTS
AND PROGRAMS OF THE UNDP AND THE SPECIALIZED AGENCIES
IMPACT ON WOMEN, REPORT ON ANY NEW INITIATIVES IN
THIS REGARD, EITHER IN RESPECT TO NEW INNOVATIVE
PROGRAMS, OR INCREASED PARTICIPATION OF WOMEN IN
DECISION-MAKING AND "EXPERT" CAPACITIES. IDENTIFY
POSSIBLE AREAS OF IMPROVEMENT.

(I) FOLLOW-UP WITH UNDP AND EXECUTING AGENCIES - PLEASE SPECIFY ANY MATTERS, WHETHER OR NOT COMMENTED UPON UNDER THE ABOVE TOPICS, WHICH IN YOUR JUDGMENT SHOULD PARTICULARLY BE TAKEN UP BY US MISSIONS WITH THE UNDP OR ANY OF THE EXECUTING AGENCIES CONCERNED.

6. POSTS ARE REMINDED THAT COPIES OF CERP 0008 REPORTS SHOULD BE ADDRESSED TO THE FOLLOWING MISSIONS TO THE UN ORGANIZATIONS SO THAT THERE MAY BE NO DELAY IN TAKING UP APPROPRIATE PROBLEMS WITH THE ORGANIZATIONS CONCERNED: USUN NEW YORK, US MISSION GENEVA, AMEMBASSY PARIS (UNESCO), AMEMBASSY ROME (FODAG), AMEMBASSY VIENNA (IAEA AND UNIDO) AND AMCONGEN MONTREAL (ICAO). IN ORDER TO ENSURE FULL WASHINGTON DISTRIBUTION, REPORTS UNDER CERP 0008 SHOULD BE TRANSMITTED UNDER UNCLASSIFIED
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PAGE 06 STATE 064907

STATE DEPARTMENT REPORTING FORMAT (I.E. THEY SHOULD NOT BE TRANSMITTED AS TOAID MESSAGES). INGERSOLL UNQUOTE KISSINGER

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